



REVISED

CITY COUNCIL
November 25, 2014
Council Chambers • 777 SW Deschutes Avenue

COUNCIL MEMBERS

George Endicott
Mayor

Tory Allman
Councilor

Joe Centanni
Councilor

Camden King
Councilor

Ginny McPherson
Councilor

Ed Onimus
Councilor

Jay Patrick
Councilor

NOVEMBER 25, 2014 REGULAR MEETING AGENDA 6:30 P.M.

- I. CALL TO ORDER / ESTABLISH A QUORUM**
- II. BLESSING**
A. Pastor Sean Mills, Redmond Church of God Seventh Day
- III. PLEDGE OF ALLEGIANCE**
- IV. COMMENTS FROM CITIZENS AT THE MEETING**
- V. MAJOR REDMOND STREET CONSTRUCTION UPDATE**
- VI. CONSENT AGENDA**
A. Minutes of October 28, 2014, P.M. Council Meeting Exhibit 1
B. Minutes of November 18, 2014, Special P.M. Council Meeting Exhibit 2
- VII. PRESENTATIONS**
A. Snow and Ice Removal Update **(NEW)**
B. Great Cascadia Earthquakes Video
- VIII. PUBLIC HEARINGS**
A. Ord. #2014-20 – An ordinance amending the Redmond Comprehensive Plan to add Chapter 15 – Livability Element. **(REVISED)** Exhibit 3
- IX. MAYOR'S COMMENTS**
- X. COUNCIL COMMENTS**
- XI. CITY MANAGER COMMENTS**
- XII. ADDITIONAL COMMENTS FROM CITIZENS AT THE MEETING**
- XIII. ADJOURN**

Regular Council meetings are broadcast live on COTV11 – BendBroadband Channel 11 beginning at 6:30 p.m. on the 2nd and 4th Tuesdays of each month. Rebroadcasts are scheduled for the non-meeting Tuesdays at 6:30 p.m.

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REGULAR CITY COUNCIL MEETING OF THE CITY OF REDMOND WAS HELD OCTOBER 28, 2014, IN THE CITY COUNCIL CHAMBERS.

COUNCIL MEMBERS PRESENT: Tory Allman – George Endicott – Camden King – Ginny McPherson – Ed Onimus – Jay Patrick (via conference call, left at 8:28 p.m.)

COUNCIL MEMBERS EXCUSED: Joe Centanni

STAFF PRESENT: City Manager Keith Witcosky (via conference call), Acting City Attorney Lonn Johnston – Airport Director Jeff Tripp – Police Chief Dave Tarbet – Public Works Director Bill Duerden – City Engineer Mike Caccavano – City Recorder Kelly Morse – Community Development Director Heather Richards – CIS Administrator Sheri Cleveland – Deputy Director Jason Neff – Deputy Director Jodi Burch

MEDIA PRESENT: Leslie Pugmire-Hole, Redmond Spokesman – COTV

Mayor Endicott called the meeting to order at 6:30 p.m.

BLESSING

Pastor Barry Campbell, Highland Baptist Church, led the blessing.

PLEDGE OF ALLEGIANCE

Councilor McPherson led the Pledge of Allegiance.

COMMENTS FROM CITIZENS AT THE MEETING

There were no comments from citizens at the meeting.

CONSENT AGENDA

- A. Minutes of October 14, 2014 P.M. Council Meeting (Exhibit 1)**
- B. Minutes of October 21, 2014 Special P.M. Workshop (Exhibit 2)**
- C. Intergovernmental Agreement with Redmond Area Park and Recreation District for operations of the ice skating rink (Exhibit 3)**

Mayor Endicott noted that the October 14, 2014, draft minutes (Exhibit 1) have been revised to correct the motion for the first reading of Ord. #2014-19 on Page 3. The motion should include the phrase “as amended”.

Councilor Allman moved, seconded by Councilor McPherson, to approve the Consent Agenda as presented, motion passed. (Allman-yes, Centanni-absent, Endicott-yes, King-yes, McPherson-yes, Onimus-yes, Patrick-yes)

PRESENTATIONS

- A. Redmond Chamber of Commerce Update, Eric Sande**

Redmond Chamber of Commerce (Chamber) Executive Director Eric Sande provided the Council with an update on the Chamber’s activities. The Chamber’s Visitor’s Guide has been a success with over 17,500 already distributed. Tourism in Redmond has increased 16 percent with more anticipated growth at the Deschutes County Fairgrounds and Expo Center. Mr. Sande discussed staff changes, the Starlight Parade, an app for downtown Redmond, advertising, and Visitor’s Bureau statistics. The Chamber accepted an award from the Oregon Economic Development Association for the BasX business recruitment.

B. Financial Report, Jason Neff

Deputy Director of Central Services Jason Neff presented the 1st Quarter Fiscal Year (FY) 2014/2015 financial report. Highlights include:

- General Operating Funds Beginning Fund Balance is \$215,000.00 greater than budget
- Airport Unrestricted Beginning Fund Balance is \$798,000 greater than budget (Forest Service Lease)
- Water, Wastewater, and Stormwater have Beginning Fund Balances great than budget
- Medical Premium grew by 15 percent (Budget was \$15 percent)
- Property Tax Assessed Value grew by 6.8 percent (Budget was 5 percent)
- PERS Employer Contribution rates (weighted) will decline in FY 15/16.

Mr. Neff addressed questions from the Council.

Mr. Neff also provided a property tax bill reminder by reviewing Measure 50 and Deschutes County's GraphIt program.

C. Airport FBO Agreement Status Update, Jeff Tripp

Airport Director Jeff Tripp gave an update to the Council on the status of the FBO Agreement with KC Aero and Butler Aircraft. Mr. Tripp reviewed the minimum standards, Butler's application submittal requirements, outstanding submittal issues, deadline for completing the application process, and staff efforts.

Mr. Tripp and Community Development Director Heather Richards answered questions from the Council on staff's level of confidence that the Butler and KC Aero can meet the minimum standards and next steps if an application packet is not provided by the deadline on November 25, 2014. If the packet is submitted, Staff will bring the application to the Council for consideration on December 16, 2014.

The Council directed staff to also provide financial data for implementing a City operated fueling service.

D. Water Billing Update

Deputy Director of Central Services Jodi Burch shared statistics on the City's utility billing policy which was approved in May 2013. There is currently a 30 percent decrease in the average number of monthly shutoffs. Since the implementation of the new policy, there has been a continual decrease in the number of unpaid balances on property liens.

ORDINANCES

A. Second Reading – Ord. #2014-19 – An ordinance amending Chapter 7 of the Redmond City Code by adding a marijuana and marijuana-infused product tax and declaring an emergency. (Exhibit 4)

Mayor Endicott stated that since a first reading has already taken place, no further testimony will be received. He also reiterated that an emergency will not be declared on the ordinance.

[Amendments to the ordinance include: Remove "Deschutes County Circuit Court" from Section 7.191(2); remove "General Penalty" and add "Class A civil infraction and/or Class A administrative infraction to Section 7.192(2); remove the emergency declaration from the ordinance title; and delete Section Five of the Ordinance declaring an emergency.]

Councilor King moved, seconded by Councilor McPherson, to have a second reading of Ord. #2014-19 by title only as amended.

Councilor Onimus stated he will vote for the second reading but is opposed to a tax on medical marijuana and will vote no on the ordinance.

Councilor McPherson read a statement on behalf of Councilor Patrick.

Motion passed. (Allman-yes, Centanni-absent, Endicott-yes, King-yes, McPherson-yes, Onimus-yes, Patrick-yes)

Acting City Attorney Lonn Johnston read the second reading of Ord. #2014-19 by title only.

Councilor King moved, seconded by Councilor Centanni, to approve Ord. #2014-19, motion passed. (Allman-yes, Centanni-absent, Endicott-yes, King-yes, McPherson-yes, Onimus-no, Patrick-yes)

B. Ord. #2014-18 – An ordinance amending Chapter 2 of the Redmond City Code pertaining to Commissions. (Exhibit 5)

Mayor Endicott explained that Ord. #2014-18 approves code amendments to the City's Commissions and Committees. In addition, it adds the two new committees: the Redmond Bicycle and Pedestrian Advisory Committee and the Housing and Community Development Committee. The amendments are a result of an effort to create a consistent format throughout all of the commissions and committee within the code language. Standardized section headings for each commission and committee are:

- Purpose Statement
- Responsibilities / Scope
- Duties and Powers
- Membership
- Officers
- Meetings / Quorums
- Expenses / Reimbursements
- Special Provisions
- Staff Support

It was noted that all commissions will now be called committees with the exception of the Urban Area Planning Commission and the Historic Landmarks Commission because they serve a quasi-judicial bodies.

Mayor Endicott asked for amendment to the last sentence of Section 2.473(4). The sentence will now read "Committee representation may be adjusted by the Mayor with approval of the City Council."

Ms. Richards provided information on the two new proposed committees.

Councilor Allman moved, seconded by Councilor King, to have a first and second reading of Ord. #2014-18 by title only, motion passed. (Allman-yes, Centanni-absent, Endicott-yes, King-yes, McPherson-yes, Onimus-yes, Patrick-yes)

Acting City Attorney Lonn Johnston read the first and second reading of Ord. #2014-18 by title only.

Councilor Allman moved, seconded by Councilor King, to approve Ord. #2014-18, motion passed. (Centanni-absent, Endicott-yes, King-yes, McPherson-yes, Onimus-yes, Patrick-yes, Allman-yes.)

BID AWARDS/BID REJECTIONS

A. 2014 Stormwater Improvement Project (Exhibit 6)

City Engineer Mike Caccavano requested approval of a bid award to Taylor Northwest, LLC for the 2014 Stormwater Improvement Project. The City received six proposals with Taylor Northwest, LLC being deemed the lowest responsible bidder at \$228,136.10. The Engineer's estimate of probable costs is \$226,000.00

Councilor King moved, seconded by Councilor Allman, to authorize the City Manager to sign the contract with Taylor Northwest, LLC in the amount of \$228,136.10 for the 2014 Stormwater Improvement Project, motion passed. (Allman-yes, Centanni-absent, Endicott-yes, King-yes, McPherson-yes, Onimus-yes, Patrick-yes)

PUBLIC HEARING

A. Res. #2014-22 – A resolution of the City Council of the City of Redmond, Oregon, approving the financing of certain energy conservation measures at Roberts Field-Redmond Municipal Airport with the proceeds of the sale of payment obligations in the form of certificates of participation in a lease-purchase agreement; amending and supplementing Resolution No. 2014-18 in part; and related actions.

Mayor Endicott opened the public hearing.

Mr. Neff explained that the purpose of Res. #2014-22 is to satisfy certain requirements of the Internal Revenue Code of 1986, by approving the issuance of tax-exempt debt in the form of a lease-purchase agreement for the energy savings performance contract projects located at the Airport. In order to issue obligations to fund the Airport energy savings projects, the City must comply with the Tax and Equity Fiscal Responsibility Act of 1982 (TEFRA) by holding a public hearing and adopting a resolution approving the issuance of the tax-exempt obligations. Mr. Neff emphasized that this resolution does not authorize additional debt.

Mr. Neff noted that staff is working to finalize the language of the lease-purchase agreement with a closing date set for November 14, 2014. The interest rate is estimated to be 3.1 percent which is significantly lower than the modeled rate of 3.75 percent.

There being no testimony, Mayor Endicott closed the public hearing

Councilor King moved, seconded by Councilor Allman, to adopt Res. #2014-22, approving the issuance of the tax-exempt debt, in the form of a lease-purchase agreement, for purposes of satisfying the TEFRA and Code requirements needed for the issuance of the portion of the Obligations relating to projects located at the Airport Terminal, motion passed. (Allman-yes, Centanni-absent, Endicott-yes, King-yes, McPherson-yes, Onimus-yes, Patrick-yes)

MAYOR'S COMMENTS

A. Appointment of Judy Fessler to the Historic Landmarks Commission, term expiring December 31, 2017. (Exhibit 8)

Mayor Endicott recommended the appointment of Judy Fessler to the Historic Landmarks Commission, term expiring December 31, 2017, motion passed. (Allman-yes, Centanni-absent, Endicott-yes, King-yes, McPherson-yes, Onimus-yes, Patrick-absent)

Mayor Endicott encouraged American citizens to vote in the upcoming election. The Council and candidates attended a candidates forum noting that the students have very insightful comments. Mayor Endicott will be attending the school board meeting to promote the "If I were Mayor" contest.

COUNCIL COMMENTS

Councilor Onimus stated the candidates forum was very enjoyable. NeighborImpact still has tickets available for the 2 p.m. seating at the Empty Bowls fundraiser scheduled for November 9, 2014.

Councilor McPherson urged people to use caution on Halloween. Trick or treating in downtown Redmond and at the Fire Station are safe alternatives.

Councilor King also encouraged people to be safe on Halloween and to shop local. Councilor King encouraged people to educate themselves on the issues and vote.

Councilor Allman wished his wife a happy anniversary and thanked her for a wonderful 19 years of marriage.

CITY MANAGER COMMENTS

On behalf of City Manager Keith Witcosky, Ms. Richards commented on the agenda illustrating how the City does business through partnerships, volunteer support, striving for the best, and being innovative.

ADDITIONAL COMMENTS FROM CITIZENS AT THE MEETING

There were no additional comments from citizens at the meeting.

There being no further business, the meeting was adjourned at 8:36 p.m.

Prepared by Kelly Morse, City Recorder

APPROVED by the City Council and SIGNED by the Mayor this 25th day of November, 2014.

George Endicott, Mayor

ATTEST:

Kelly Morse, City Recorder

SPECIAL P.M. CITY COUNCIL MEETING OF THE CITY OF REDMOND WAS HELD NOVEMBER 18, 2014, IN THE CITY COUNCIL CHAMBERS.

COUNCIL MEMBERS PRESENT: Tory Allman – Joe Centanni – George Endicott – Camden King – Ginny McPherson – Ed Onimus – Jay Patrick

STAFF PRESENT: City Attorney Steve Bryant – Airport Director Jeff Tripp – Police Chief Dave Tarbet – City Engineer Mike Caccavano – City Recorder Kelly Morse – Acting City Manager Community Development Director Heather Richards – CIS Network Technician Joe Cron – Deputy Director of Central Services Jason Neff – Deputy Director of Central Services Jodi Burch

MEDIA PRESENT: None

Mayor Endicott called the workshop to order at 6:30 p.m.

ACTION ITEMS

A. DUII Grant Acceptance (Exhibit 1)

Police Chief Dave Tarbet requested the Council's acceptance of a DUII grant from the Oregon Department of Transportation in the amount of \$11,040.00 for federal fiscal year October 1, 2014, through September 30, 2015.

At the request of Mayor Endicott and in light of the two tragedies that occurred this past weekend, Chief Tarbet explained the dangers of being under the influence of alcohol and/or drugs while outside in the extremely cold weather.

Councilor King moved, seconded by Councilor Onimus, to authorize the City Manager to accept the Oregon Impact DUII Enforcement grant award in the amount of \$11,040.00, motion passed. (Allman-yes, Centanni-yes, Endicott-yes, King-yes, McPherson-yes, Onimus-yes, Patrick-yes)

B. Enterprise Zone Extended Abatement Agreement for Utility Trailer Sales of Oregon, Inc. (Exhibit 2)

Acting City Manager Heather Richards explained that the name of the company has been revised to read Utility Trailer Sales of Central Oregon to coincide with their prospective business filing with the Secretary of State's office. Redmond Economic Development, Inc. Manager Jon Stark presented and Enterprise Zone (EZ) extended abatement agreement for Utility Trailer Sales of Oregon, Inc. for approval. The agreement extends property tax abatement from three to four years and must be approved by the EZ sponsors: City of Redmond, City of Sisters, and Deschutes County. Mr. Stark noted the business will be located on property located on NE 9th Street and Hemlock Avenue with an investment of \$2.65 million for improvements.

Councilor Centanni moved, seconded by Councilor Patrick, to approve the Agreement for Oregon Enterprise Zone Extended Abatement for Utility Trailer Sales of Central Oregon, LLC., motion passed. (Allman-yes, Centanni-yes, Endicott-yes, King-yes, McPherson-yes, Onimus-yes, Patrick-yes)

C. Memorandum of Understanding with Crook County School District for Owner's Representative on Evergreen Elementary School Rehabilitation Project (Exhibit 3)

Ms. Richards presented the Council with a Memorandum of Understanding (MOU) with the Crook County School District (CCSD) for utilization of Jerry Milstead as an Owner's Representative on the Evergreen Elementary School Rehabilitation Project. The two year MOU is for an amount not to exceed \$100,000.00. Mr. Milstead will remain a CCSD employee with 25 percent of his time dedicated to the Evergreen project at \$60.00 per hour.

Councilor King moved, seconded by Councilor Allman, to authorize the City Manager to sign the Memorandum of Understanding with Crook County School District to utilize Jerry Milstead as the Owner's Representative for the Evergreen Elementary School Rehabilitation Project.

Councilor Onimus noted that he is still opposed to the Evergreen project and will be voting no on the MOU.

Motion passed. (Allman-yes, Centanni-yes, Endicott-yes, King-yes, McPherson-yes, Onimus-no, Patrick-yes)

D. Res. #2014-23 – A resolution of the City of Redmond to make budget adjustments. (Exhibit 4)

Deputy Director of Central Services Jason Neff explained that Res. #2014-23 will make the following budget adjustments:

1. Budget Appropriation Adjustments: Evergreen Elementary Project – Owner's Representative (Capital Projects Fund, \$40,000.00)
2. Supplemental Budgets:
 - a. Patrol Vehicles Insurance Reimbursement and Replacement (Police Fund, \$89,000.00)
 - b. Energy Savings Performance Contract/Projects (General Fund, \$13,570.00; Police Fund, \$34,011.00; Water Fund, \$146,109.00; Wastewater Fund, \$69,878.00; Airport Fund, \$916,163.00; and Golf Fund, \$66,942.00)

Councilor Allman moved, seconded by Councilor Centanni, to adopt Res. #2014-23 adjusting the City's FY 2014/15 budget, motion passed. (Allman-yes, Centanni-yes, Endicott-yes, King-yes, McPherson-yes, Onimus-yes, Patrick-yes)

E. Appointment of City of Bend Representative Doug Knight to the Redmond Airport Commission, term expiring December 31, 2016 (Exhibit 5)

Mayor Endicott recommended the appointment of Doug Knight to the Redmond Airport Commission, term expiring December 31, 2016, motion passed. (Allman-yes, Centanni-yes, Endicott-yes, King-yes, McPherson-yes, Onimus-yes, Patrick-yes)

OTHER BUSINESS

Mayor Endicott encouraged everyone to use caution in the snow and ice. Tonight, the City started an experimental snow and ice removal project in the downtown core. Mayor discussed the Central Oregon Cities Organization's proposed increase in the budget in order to establish a reserve. Mayor Endicott proposes Option #1 which will result in a slight increase of approximately \$600 per year for Redmond's contribution. An emergency preparedness town hall will take place at City Hall on December 11, 2014, at 6:00 p.m.

Councilor Patrick encouraged participation in the annual Thanksgiving dinner at the Senior Center.

Councilor Centanni thanked Public Works staff for their efforts during the recent snow storm.

Ms. Richards shared details of a Holiday Breakfast which is an employee appreciation event in lieu of the evening Holiday Party. The City's Leadership Team will serve food and assist with clean up. A family oriented event will take place during the summer. On behalf of City Manager Ms. Richards provided kudos to Public Works staff for their work during the storm, the Police Department for their work this past week with the two death investigations, and for Jodi Burch and her team for their work with the auditors. Ms. Richards provided an update on the ice rink delay.

DRAFT

There being no further business, the meeting was adjourned at 7:20 p.m.

Prepared by Kelly Morse, City Recorder

APPROVED by the City Council and SIGNED by the Mayor this 16th day of December, 2014.

George Endicott, Mayor

ATTEST:

Kelly Morse, City Recorder



CITY OF REDMOND
Community Development Department

716 SW Evergreen Avenue
Redmond, OR 97756
(541) 923-7721
Fax: (541) 548-0706
www.ci.redmond.or.us

STAFF REPORT

DATE: November 25, 2014
TO: Mayor and Council Members
THROUGH: Keith Witcosky, City Manager
THROUGH: Heather Richards, Community Development Director
FROM: Deborah McMahon, Principal Planner
SUBJECT: Ordinance No. 2014-20, Amending the Redmond Comprehensive Plan, Adding Chapter 15 – Livability Element. City File Number: 711-14-000185-PA

Addresses Council Goals:

4. ECONOMIC DEVELOPMENT

Develop and maintain an environment that promotes and supports a strong, healthy, and diverse economic base.

- B. Help create and foster new businesses.
 - i. Encourage the creation of local businesses.
 - ii. Continue to implement the 2012 Council adopted *Redmond Development Plan: A Long Term Economic Vision for Our Community*, with community, regional and state partners, to ensure that Redmond is a well-balanced and attractive community for businesses, employees, and families, attracting entrepreneurs and new business interests.

6. COMMUNITY ENHANCEMENT

Create an image and identity that generates a sense of community pride, ensures a high quality of life and safety for our citizens, and attracts new residents and businesses and facilitates opportunities for success.

7. COMPREHENSIVE PLANNING

Enhance the quality of life in the city through adoption of programs, policies, and standards that balance growth while maintaining its unique character.

Report in Brief:

This is a public hearing to consider Ordinance No. 2014-20, amending the Redmond Comprehensive Plan to add Chapter 15 - Livability Element. This chapter supports the City's mission to create and maintain community livability as discussed in the recent Redmond Development Plan.

Background:

The mission of the City of Redmond is to create and maintain community livability. The vision of the City of Redmond is that it will be a model for Northwest communities by being innovative in the creation of a high quality of life, ample family wage jobs, and a safe environment in which to raise and educate families. Additionally, the Comprehensive Plan and Development code refer to livability as a desired goal and a primary driving force in decision-making. Yet, the Redmond Comprehensive Plan does not address how to specifically achieve elements of livability. This action will define livability, provide goal statements and companion policies. The step is necessary because, as additional growth and associated development occurs, it will become increasingly important to craft land use decision “findings” that determine whether a project has addressed livability in their designs and developments.

Discussion:

The attached proposed Comprehensive Plan Amendments introduce a new Chapter 15 – Livability Element to the Redmond Comprehensive Plan which includes a Definition, Goal and Policies that will provide the framework for the City’s decision-making as it pertains to livability.

On October 6, 2014, the Planning Commission held a public hearing, examined testimony, and recommended the following Comprehensive Plan text amendments for approval at the November 25, 2014 City Council Meeting.

The public hearing notice was published in the Bend Bulletin. The Department of Land Conservation and Development was also notified of the action.

As required by City Charter, notices regarding this ordinance coming before the Council were posted in three public places (the Library, the Police Department, and the Redmond Chamber of Commerce) in addition to City Hall on Tuesday, November 18, 2014, and three copies of the ordinance were available for review at City Hall.

Fiscal Impact:

There is no anticipated fiscal impact.

Alternative Courses of Action:

1. Conduct the public hearing and vote to approve Ordinance No. 2014–20.
2. Continue the public hearing, and/or leave the written record open to request additional information.
3. Conduct the public hearing and vote not to approve Ordinance No. 2014–20.

Recommendation/Suggested Motion:

“I move to have a first and second reading of Ord. #2014-20, by title only.” (Voice vote)

(City Attorney will read ordinance by title only, twice.)

“I move to approve Ord. #2014-20.” (Roll call vote)

Deborah McMahon,
Principal Planner

**CITY OF REDMOND
ORDINANCE NO. 2014-20**

AN ORDINANCE AMENDING THE REDMOND COMPREHENSIVE PLAN TO ADD CHAPTER 15 – LIVABILITY ELEMENT.

WHEREAS, the City of Redmond has adopted zoning and planning regulations in accordance with Oregon Revised Statutes Chapter 227 that regulate and control the development of land within the City; and

WHEREAS, the City of Redmond City Council has an adopted set of goals that include: “Enhance the quality of life in the City through the adoption of programs, policies and standards that balance growth while maintaining the city’s unique character; Promote quality development; Continue to incorporate the Great Neighborhood Principles in both new development and infill development”; and begun implementation of the 2012 Redmond Development Plan; and

WHEREAS, the City of Redmond Comprehensive Plan is the product of hundreds of citizens from the public and private sector who participated in the Redmond Vision 2020 planning process; and

WHEREAS, the City of Redmond Comprehensive Plan 2020 Addendum contains 94 visioning statements, including statements on improving urban form and community design; and

WHEREAS, the City of Redmond will set the action steps necessary to implement the Goals and Policies in the Comprehensive Plan related to the vision; and

WHEREAS, the Redmond Urban Area Planning Commission held a public hearing on October 6, 2014, and, after reviewing the record and gathering public testimony, has recommended the Redmond City Council adopt the Livability Element as Chapter 15 to the Redmond Comprehensive Plan; and

WHEREAS, the Redmond City Council held a public hearing on November 25, 2014, to consider the recommendation of the Redmond Urban Area Planning Commission, review the existing record and gather additional evidence and public testimony; and

WHEREAS, the City Council has received the Planning Commission’s recommendation and, after receiving additional evidence and testimony, determined the requested Comprehensive Plan amendments would contribute to the Redmond Comprehensive Plan Goals and Policies for livability and appearance; and

WHEREAS, the City Council finds that the findings for the adoption of the amendments to the Redmond Comprehensive Plan have fully addressed the City’s Comprehensive Plan, the applicable state law, the Statewide Planning Goals and the City’s standards and criteria for an amendment to the Comprehensive Plan; and,

WHEREAS, the City Council finds the attached amendments are necessary to further these interests.

NOW, THEREFORE, THE CITY OF REDMOND ORDAINS AS FOLLOWS:

SECTION ONE: The City of Redmond hereby amends the Redmond Comprehensive Plan to add Chapter 15 – Livability Element. The amendments and adopted text are attached hereto as “Exhibit A.”

SECTION TWO: In support of the Comprehensive Plan amendments in Section One, the City of Redmond hereby adopts the findings, which are attached hereto as “Exhibit B” which were prepared by City staff and demonstrate compliance with the City’s Comprehensive Plan and the applicable Statewide Planning Goals.

SECTION THREE: SEVERABILITY. The provisions of this Ordinance are severable. The invalidity of any section, clause, sentence, or provision of this Ordinance shall not affect the validity of any other part of this Ordinance, which can be given without such invalid part, or parts.

PASSED by the City Council and **APPROVED** by the Mayor this 25th day of November, 2014.

George Endicott, Mayor

ATTEST:

Kelly Morse, City Recorder

Exhibit A: Comprehensive Plan Amendments

Proposed Comprehensive Plan Amendment – Chapter 15 – Livability Element

New language highlighted in red text and removed text shown in strikethrough).

Chapter 15 LIVABILITY ELEMENT

OVERVIEW

The purpose of this chapter is to identify the “Livability” goals and policies that the City of Redmond will use to guide and manage growth. It is important to define livability and set specific goals and policies so that community aspirations can be met over the life of the plan.

Livability Definition:

Livability is a term used to describe the variety of surroundings and human experiences that shape Redmond and convey an image of a future that is enduring, vibrant, responsible, and offers a desirable quality of life. Community livability also refers to actions that improve the City’s ability to respond to changing social, economic, or environmental events.

Livability Goal:

The City of Redmond shall create and maintain livability. The City of Redmond shall guide development and support community identity and pride by implementing policies that improve livability and are innovative creating a high quality of life, ample family wage jobs, and a safe environment in which to raise and educate families.

Livability Policies:

1. Redmond shall plan and invest in the community to provide a high quality of life for both current generations of residents and businesses and future generations of residents and businesses.
2. Redmond shall plan and invest in neighborhoods that provide a high quality of life for residents incorporating the Great Neighborhood Principles in both existing neighborhoods and new neighborhoods.
3. Redmond shall create well-balanced and aesthetically pleasing neighborhoods that provide a variety of housing types for all income levels.
4. Redmond shall adopt urban planning and building design strategies that create a positive and lasting first impression.

5. Redmond shall support energy-efficient housing choices for people of all ages, incomes, races, and ethnicities to increase mobility and lower the combined cost of housing and transportation.
6. Redmond shall strive to be the safest city in the state.
7. Redmond shall plan to become an interconnected community of parks and open spaces.
8. Redmond shall plan for a variety of transportation choices.
9. Redmond shall plan for and promote attractive streetscapes free from clutter, confusion, and blight.
10. Redmond shall develop safe, reliable, and economical transportation choices to decrease household transportation costs, improve air quality, reduce greenhouse gas emissions, and promote public health.
11. The City of Redmond shall develop and maintain the environment that promotes and supports a strong, healthy, and diverse economic base.
12. Redmond shall promote economic competitiveness through sustainable choices for housing, transportation, education, cultural diversity and enrichment, and recreational opportunities as well as improve reliable and timely access to employment centers, educational opportunities, services, and other basic needs by workers.
13. Redmond shall help existing businesses within the City to grow and thrive.
14. Redmond shall help to create and foster new businesses of all types.
15. Redmond shall provide well planned and maintain high-quality infrastructure to provide a competitive advantage for business and community growth.
16. Redmond shall work to educate, attract, and retain a highly educated, skilled, and competitive workforce capable of fulfilling a variety of 21st century employer needs.
17. Redmond shall improve community aesthetics; strengthen its identity and sense of place by recognizing and enhancing its unique cultural and environmental resources (e.g., historic structures, improved viewsheds, urban landscape, authenticity, heritage, and architectural styles).
18. Redmond shall provide diverse family friendly entertainment for all Central Oregon residents and visitors.
19. Downtown Redmond shall offer diverse districts with mutually supportive functions, including a pedestrian focused core that attracts residents and visitors for entertainment, shopping, dining, civic activities, and community events.

20. Redmond shall develop strategies that improve diversity of systems and reduce the potential negative impact to the whole city of the failure of any one particular system. Increasing the diversity of systems means that Redmond should maximize the diversity of different business types, institutions, sources of food, and industries, etc.

Exhibit B
(Comprehensive Plan Amendments – Chapter 15 Livability Element).

**Findings for Comprehensive Plan Amendments to add
Chapter 15 - Livability Element**

Prepared by Deborah McMahon,
Principal Planner
City of Redmond

September 27, 2014

**FINDINGS OF THE REDMOND CITY COUNCIL
REGARDING 711-14-000185-PA, AMENDMENTS TO THE REDMOND
COMPREHENSIVE PLAN TO ADD A NEW CHAPTER 15 – LIVABILITY ELEMENT**

FILE NO. 711-14-000185-PA

REQUEST: A LEGISLATIVE AMENDMENT TO THE REDMOND COMPREHENSIVE PLAN TO ADD CHAPTER 15 – LIVABILITY ELEMENT

APPLICANT: City of Redmond, 716 SW Evergreen Avenue, P O Box 726 Redmond, OR 97756

STAFF: Deborah McMahon, Principal Planner

HEARINGS BODY: Redmond City Council
Redmond Urban Area Planning Commission

DATE & TIME: October 6, 2014 at 7:00 pm, Redmond Urban Area Planning Commission
November 25, 2014 at 7:00 pm, Redmond City Council

LOCATION: City Council Chambers, 777 Deschutes Avenue, Redmond, Oregon

I. APPLICABLE CODE SECTIONS AND CRITERIA:

- Oregon Revised Statutes (ORS) – ORS 197.250, 197.610, 197.763.
- Oregon Administrative Rule (OAR), LCDC, Division 15, Statewide Planning Goals and Guidelines – OAR 660-015-0000 (as applicable)

II. BACKGROUND & HISTORY:

The proposed text amendment creates a new chapter to the Redmond Comprehensive Plan – Chapter 15 Livability Element. The new chapter incorporates concepts and policies previously adopted through the Redmond Development Plan, adopted April 2012. It is essential to add these policies to the Plan because it is the primary guiding document for the communities land use. The City refers to these policies when it prepares findings for new developments and other land use applications.

The proposed Comprehensive Plan Amendments were initiated legislatively by the City of Redmond – thus, the City is the applicant. The rationale for the adoption of the proposed amendments is consistent with the Oregon Land Use Goals, the City of Redmond Comprehensive Plan, and the Redmond City Council goals.

III. PROPOSAL:

The request is for a Legislative Amendment to the Redmond Comprehensive Plan to add a new chapter, Chapter 15 – Livability Element. The purpose of this new chapter is to identify the “Livability” goals and policies that the City of Redmond will use to guide

and manage growth. It is important to define livability and set specific goals and policies so that community aspirations can be met over the life of the plan.

V. EXHIBITS:

The following exhibits make up the record in this matter:

1. Proposed Findings and Conclusions included herein.
2. The proposed text of the new Chapter 15 – Livability Element
3. Notice to Department of Land Conservation and Development (DLCD) (file)
4. Notice of Planning Commission Public Hearing “Bulletin - Published September 26, 2014” (file).
5. Notice of City Council Public Hearing “Bulletin - Published November 12, 2014 (file).
6. Planning Commission Work Session/Public Hearing Staff Reports (file).
7. Public testimony received.

VI. SUMMARY:

The request is for an amendment to the Redmond Comprehensive Plan to add a new chapter – Chapter 15 – Livability Element. The purpose of this new chapter is to identify the “Livability” goals and policies that the City of Redmond will use to guide and manage growth. It is important to define livability and set specific goals and policies so that community aspirations can be met over the life of the plan.

1. The findings, the text for the enforcement standards, and supporting materials, all demonstrate that the proposed Plan amendment is consistent with the Statewide Planning Goals, the Redmond Comprehensive Plan, the City Council Goals, and other policies adopted by the City.
2. The four criteria set forth in RDC Section 8.0760 (Criteria for Amendments) are addressed herein/below, as well as all applicable state laws and requirements.

VII. FINDINGS AND CONCLUSIONS:

A. REDMOND DEVELOPMENT CODE (RDC), Chapter 8, Sections 8.0750 through 8.0775 (Amendments) sets forth the procedure and standards for an amendment to the text of the Code or to the adopted Comprehensive Plan or Zoning map. Specifically, Section 8.0760 - Criteria for Amendments, sets forth the four (4) criteria that must be met:

1. In conformity with all applicable State statutes:

Finding: The State statutes that directly apply to this application include:

1. ORS 197.610, *Local Government Notice of Amendment or New Regulation*
2. ORS 197.250, *Compliance with Goals Required*
3. ORS 197.763, *Conduct of Local Quasi-Judicial Land Use Hearings; Notice Requirements.*

The applicable City of Redmond Code standards (sections 8.0750 to 8.0775, Amendment Procedures and Notice Requirements), and (sections 8.1100 through 8.1125, Legislative Procedures), were developed in compliance with the

applicable State Statutes listed above regarding noticing and public hearings. Applicability of the Statewide Planning Goals is addressed in detail below – those findings, incorporated by reference herein, show compliance with the applicable Statutes listed above.

With regard to the Statutory noticing requirements referenced above, notice of the proposed amendment has been provided to DLCDC and advertised in the local newspaper (public notice) as required by City Code and State Statute.

With regard to the Statutory public hearing requirements referenced above, this proposal is legislative and not necessarily quasi-judicial in nature. However, for lack of specific Statutory requirements governing such legislative actions, Sections 8.1100 through 8.1125 of the Redmond Development Code, which implement the quasi-judicial Statutory requirements in similar fashion have been met. Subsequently, the Planning Commission and City Council's public hearing and review processes meet the Statutory requirements for the purpose of the review.

Notwithstanding the Statutory requirements addressed herein, the Oregon Administrative Rules (OAR) also implement the Statutes. The applicable Rules are addressed in the ensuing review.

Conclusion: Based on the findings addressing amendment criterion 1, the proposed Comprehensive Plan amendment conforms to applicable State statutes.

2. In conformity with the State-wide planning goals whenever they are determined to be applicable:

Goal 1- Oregon's Statewide Planning Goals: Citizen Involvement.
To develop a citizen involvement program that insures the opportunity for citizens to be involved in all phases of the planning process.

Finding: The Urban Area Planning Commission serves as the City's formal citizen advisory committee to fulfill Goal 1 and is made up of Redmond area residents. The City conducted public meetings (Planning Commission work sessions and a public hearing) over the past few months regarding the proposal.

Public notices and agendas for Planning Commission meetings where the proposed amendments were discussed were provided. All documents were available for the public review. Further, public notice advertising the public hearing was published in the Bend Bulletin.

The City continually provided extensive public review and involvement opportunities during public work sessions and public hearings both at the Planning Commission level and City Council level as deemed necessary by such bodies.

Conclusion: Based on these actions, Oregon Planning Goal 1 for Citizen Involvement has been met.

Goal 2- Oregon's Statewide Planning Goals: Land Use Planning.

To establish a land use planning process and policy framework as a basis for all decisions and actions related to use of land and to assure an adequate factual base for such decisions and actions.

Finding: Through the course of review, the staff, the Redmond Urban Area Planning Commission and the Redmond City Council has received input from other City staff and residents of the community. The City Council has determined that enough factual and policy basis exists to support the proposed language amendments. The proposed amendments will better implement policies of the Comprehensive Plan and Redmond Development Plan and will provide clearer regulations and policies for the City staff to administer.

Conclusion: Based on these findings, the proposed amendments meet Goal 2.

3. In conformity with the Redmond Comprehensive Plan, land use requirements and policies:

Chapter 1 – Redmond Comprehensive Plan: Citizen Involvement.

To develop a citizen involvement program that insures the opportunity for citizens to be involved in all phases of the planning process.

Finding: The Urban Area Planning Commission serves as the City's formal citizen advisory committee (as required by State Administrative Rule) and is made up of Redmond area residents. The Planning Commission is formally recognized through City Code and was appointed by the City Council. Thus, the Planning Commission is the appropriate public review and recommendation body to the City to meet this Comprehensive Plan policy.

The City, through the Planning Commission, has conducted initial public meetings, and a public hearing over the past few months regarding the proposed amendments. Public notices and agendas for Planning Commission meetings where the proposed amendments were discussed were provided. All documents were available for the public review. Further, a notice of the public hearing was published in a local newspaper, either the Redmond Spokesman or Bend Bulletin. The City has continually provided extensive public review and involvement opportunities during public work sessions and public hearings both at the Planning Commission and City Council levels as deemed necessary by such bodies.

The proposed amendments serve the following Policies of Chapter 1 of the Redmond Comprehensive Plan.

1. The City shall establish a citizen involvement program to provide for widespread citizen involvement.

2. The citizen involvement program shall involve a cross-section of affected citizens in all phases of the planning process.
3. The City shall assign the Redmond Urban Area Planning Commission as its officially recognized committee for citizen involvement (CCI).
4. The City shall establish mechanisms to assure two-way communications between citizens and elected and appointed officials.
5. The City shall provide the opportunity for citizens to be involved in all phases of the planning process.
6. The City shall assure that technical information is available to citizens in an understandable form.
7. The City shall assure that recommendations resulting from the citizen involvement program shall be retained and made available for public assessment. Citizens who have participated in this program shall receive a response from policy-makers.
8. The City shall allocate adequate human, financial and informational resources for the citizen involvement program.

Chapter 2 – Redmond Comprehensive Plan: Land Use Planning.

To establish a land use planning process and policy framework as a basis for all decisions and actions related to use of land and to assure an adequate factual base for such decisions and actions.

Finding: The Planning Commission, City Council, and staff have provided opportunities for and have received public input throughout the review process. Based on this input, the City Council finds that the proposed amendments are necessary to implement Chapters 1 and 2 of the City of Redmond's Comprehensive Plan, specifically, and other Chapters. The City Council has determined that enough factual and policy basis exists to support the proposed language amendments. The proposed amendments will better implement policies of the Comprehensive Plan and Redmond Development Plan and will provide clearer regulations and policies for the City staff to administer.

The proposed amendments serve the following Policies of Chapter 2 of the Redmond Comprehensive Plan.

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2. The plan shall be the basis for specific implementation measures. These measures shall be consistent with and adequate to carry out the plans. Each plan and related implementation measure shall be coordinated with the plans of affected governments.
3. All land use plans and implementation ordinances shall be adopted by the governing body after public hearing and shall be reviewed and, as needed, revised on a periodic cycle to take into account changing public policies and circumstances, in accord with a schedule set forth in the plan.
4. Opportunities shall be provided for review and comment by citizens and affected governmental units during preparation, review and revisions of plans and implementing ordinances

5. To provide a sound basis for orderly and efficient urbanization by establishing proper relationships between residential, commercial, industrial, public and open land uses, and transportation uses.

Chapter 9 – Economic Development

To provide adequate opportunities throughout the state for a variety of economic activities vital to the health, welfare, and prosperity of Oregon's citizens.

Finding: The Planning Commission, City Council, and staff have provided opportunities for and have received public input throughout the review process. Based on this input, the City Council finds that the proposed amendments are necessary to implement Chapters 1 and 2 of the City of Redmond's Comprehensive Plan, specifically, and other Chapters. The City Council has determined that enough factual and policy basis exists to support the proposed language amendments. The proposed amendments will better implement policies of the Comprehensive Plan and will provide clearer regulations for the City staff to administer.

Many of the Plan's existing concepts and policies are consistent with the proposed amendments. In general, the proposal serves the following Policies of Chapter 9 of the Redmond Comprehensive Plan.

1. Expand, improve, and diversify the economy of the Redmond Urban Growth Boundary area while maintaining Redmond's quality of life.
2. Provide family wage employment opportunities for area residents.
3. Retain or create industrial, office, professional services, technology, medical, tourism, retail, and other jobs through expansion and retention of existing businesses and recruitment of new businesses.
4. Improve the appearance of the community's employment districts, particularly along Highways 97 and 126, the Downtown, central east side industrial areas, and the Airport/Fairgrounds area.
5. Allow mixed used employment and commercial uses in outlying areas of the community as neighborhood centers to provide opportunities for citizens to reside near employment and service destinations.
6. Provide for an attractive, interesting, and convenient downtown as a place to do business, work, shop, reside, visit, socialize, and celebrate the community
7. Preserve our historic legacy as reflected in place names, parks, art, buildings, and traditions.
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12. The following shall be the general objectives of the Redmond urban area concerning overall commercial development to:

- a) Protect and insure the permanency of the Central Business District (CBD) as a vital economic base and to maximize customer access and exposure, and convenience.
- b) Encourage landscaping and other forms of city beautification for the purpose of enhancing the physical character of commercial areas and the overall City.
- c) Maintain alleyways as viable pedestrian walkways in the CBD area and to promote an atmosphere therein for pedestrian traffic.
- d) Solve the problems of parking within the CBD area and to prevent or minimize such problems in other and new commercial development.
- e) Increase customer convenience and accessibility to downtown businesses, minimize congested traffic conditions and pedestrian/auto conflicts, and generally promote the downtown area.
- f) Focus community efforts to improve the overall appearance of existing commercial areas and encouraged to all new developments.
- g) Encourage new commercial areas in developing neighborhoods to be clustered in mixed-use neighborhood commercial centers rather than as strips along major roads.
- h) Establish development standards for all commercial areas and particularly for those that are planned within mixed-use centers and in areas where commercial and industrial uses are adjacent to residential areas.
- i) Rehabilitate or re-develop older commercial areas in order to retain their values to the community, including the Downtown and Highway 97 corridor after the highway is re-routed to a limited access corridor.

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16. The City shall develop standards relating to appearance and neighborhood compatibility.

Chapter 10 – Housing

To provide for the housing needs of citizens of the state.

Finding: The Planning Commission, City Council, and staff have provided opportunities for and have received public input throughout the review process. Based on this input, the City Council finds that the proposed amendments are necessary to implement Chapters 1 and 2 of the City of Redmond’s Comprehensive Plan, specifically, and other Chapters. The City Council has determined that enough factual and policy basis exists to support the proposed language amendments. The proposed amendments will better implement policies of the Comprehensive Plan and will provide clearer regulations for the City staff to administer. Many of the Plan’s existing concepts and policies are consistent with the proposed amendments. In general, the proposal serves the following Policies of Chapter 10 of the Redmond Comprehensive Plan.

- 2. Allow for a variety of housing options for all income levels in both existing neighborhoods and new residential areas that match the changing demographics and lifestyles of Redmond residents.
- 3. Establish residential neighborhoods that are safe, convenient, and attractive places to live, which are located close to schools, services, parks, shopping and employment centers.

Residential Compatibility

1. New developments in existing residential areas shall be compatible with surrounding developments, including landscaping, visual impact, architectural styles and lighting, and their appearance should enhance the area.

Chapter 12 – Transportation

To provide and encourage a safe, convenient and economic transportation system.

Finding: The Planning Commission, City Council, and staff have provided opportunities for and have received public input throughout the review process. Based on this input, the City Council finds that the proposed amendments are necessary to implement Chapters 1 and 2 of the City of Redmond's Comprehensive Plan, specifically, and other Chapters. The City Council has determined that enough factual and policy basis exists to support the proposed language amendments. The proposed amendments will better implement policies of the Comprehensive Plan and will provide clearer regulations for the City staff to administer. Many of the Plan's existing concepts and policies are consistent with the proposed amendments. In general, the proposal serves the following Goals of Chapter 12 of the Redmond Comprehensive Plan.

GOALS

Within the Redmond Urban Growth Boundary, an urban area transportation system will be developed which enhances the livability of Redmond and accommodates growth and development through careful planning and management of existing and future transportation facilities.

Chapter 12 – Urbanization

To provide for an orderly and efficient transition from rural to urban land use, to accommodate urban population and urban employment inside urban growth boundaries, to ensure efficient use of land, and to provide for livable communities.

Finding: The Planning Commission, City Council, and staff have provided opportunities for and have received public input throughout the review process. Based on this input, the City Council finds that the proposed amendments are necessary to implement Chapters 1 and 2 of the City of Redmond's Comprehensive Plan, specifically, and other Chapters. The City Council has determined that enough factual and policy basis exists to support the proposed language amendments. The proposed amendments will better implement policies of the Comprehensive Plan and will provide clearer regulations for the City staff to administer. Many of the Plan's existing concepts and policies are consistent with the proposed amendments. In general, the proposal serves the following Goal of Chapter 13 of the Redmond Comprehensive Plan.

GOALS

1. To direct development within the Redmond UGB at urban level densities in a phased and orderly manner, and with the provision of an adequate level of urban services, including but not limited to public water, sewer, and urban streets.

2020 Comprehensive Plan Addendum

The Redmond Urban Area Comprehensive Plan is the product of hundreds of citizens from the private and public sector who participated in the Redmond Vision 2020 planning process. An advisory committee, the Vision 2020 committee, representing a broad cross section of the community, was appointed by the Redmond City Council and the Deschutes County Board of Commissioners to undertake a major update of the 1979 adopted Redmond Urban Area Comprehensive Plan. This was due to several factors, including rapid population growth, an expanding and changing local economy, and changes to state law requirements for housing and transportation planning.

The Vision 2020 Committee met from March, 1996 to February, 1999. During this time it identified the major trends affecting Redmond, crafted a statement of community values, established a vision of Redmond in the year 2020, and drafted goals and policies for the Comprehensive Plan. Over 4,000 person hours were generously contributed by committee members and additional hours were donated by Planning Commissioners, City Councilors, and numerous individuals who provided information and collaborated with the Committee to make this project successful.

The proposed amendments serve the following vision statements and policies of the 2020 Comprehensive Plan Addendum.

CREATE A COMMUNITY VISION

In the process of “visioning” Redmond in the year 2020 a list of 94 vision statements were developed. These ideas originated in a community-wide vision workshop in 1996 and were then reviewed and refined by the Redmond City Council, the Redmond Urban Area Planning Commission and the Vision 2020 Committee.

Economic Element

7. The commercial areas have a tremendous impact on the appearance of the community. Since they are located along major traffic routes in and out of the area, they are seen by more people each day than any other parts of the community.

4. That there is a change of circumstances or further studies justifying the amendment or mistake in the original zoning.

Finding: This proposal responds to a change of circumstances where new data from the Redmond Development Plan and changes in the community require

evaluation and updates to the current Comprehensive Plan language. The new language is necessary to make the zoning standards easier to implement and provide consistency with the vision described in the Plan and its addendum.

Conclusion:

Based on the findings above, the proposed Comprehensive Plan amendment is warranted.